

Impact of Fiscal Policy Adjustment Based on Islamic Economics on Infrastructure Development in Muslim Countries

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Abstract

This article examines the impact of fiscal policy adjustments based on Islamic economics on infrastructure development in Muslim-majority countries. Islamic economics emphasizes justice, equity, and the ethical management of resources, offering alternative solutions to conventional financing for infrastructure projects. The study focuses on the role of Islamic financial instruments, particularly sukuk (Islamic bonds) and zakat (almsgiving), in funding infrastructure development in a Sharia-compliant manner. Through case studies from Malaysia, Saudi Arabia, and Indonesia, the article shows how sukuk has been successfully utilized to finance large infrastructure projects, including transportation, energy, and urban development, while avoiding interest-based debt. Additionally, zakat is explored as a potential source for funding social infrastructure projects, though challenges in fund management and coordination are noted. The findings suggest that Islamic fiscal policies can offer effective solutions for promoting sustainable, equitable, and inclusive infrastructure development. By aligning fiscal policy with Islamic principles, Muslim-majority countries can address infrastructure gaps and foster long-term economic and social welfare.

Keywords: Islamic fiscal policy, sukuk, zakat, infrastructure development.

INTRODUCTION

Fiscal policy plays a fundamental role in shaping the economic landscape of a nation, influencing key areas such as public expenditure, taxation, and investment strategies. Among the various components of fiscal policy, infrastructure development holds a central position as it forms the backbone of economic growth and development. Infrastructure, encompassing essential sectors like transportation, energy, communication, and social services, is critical for boosting economic productivity, improving quality of life, and promoting social welfare (World Bank, 2018). In the context of Muslim-majority countries, the design and implementation of fiscal policies for infrastructure development face unique challenges and opportunities, particularly when considering the role of Islamic economics.

Islamic economics, founded on the principles outlined in the Qur'an and Hadith, is a distinct system that emphasizes justice, equity, and ethical resource management. Unlike conventional economic systems that focus on profit maximization and market efficiency, Islamic economics integrates a moral dimension, prioritizing the well-being of society and ensuring that economic activities align with Islamic teachings. This system rejects *riba* (interest), promotes the equitable distribution of wealth, and emphasizes social

responsibility (Chapra, 2016). As such, fiscal policies in Muslim-majority countries must be designed not only to promote economic growth but also to ensure that public resources are used in a manner that reflects the ethical guidelines of Islam.

In the realm of fiscal policy, several Islamic financial instruments and mechanisms have been developed to fund public projects, with particular emphasis on infrastructure development. Instruments such as sukuk (Islamic bonds) and zakat (obligatory almsgiving) are widely seen as tools that can support infrastructure investment without violating the prohibition of *riba* (Hasan, 2013). The sukuk market, in particular, has gained significant traction in countries like Malaysia and Saudi Arabia as a means to finance large-scale infrastructure projects, including transportation, energy, and urban development (Ariff, 2017). Meanwhile, zakat, one of the five pillars of Islam, offers a means of wealth redistribution that can be used to fund social infrastructure, such as healthcare, education, and poverty alleviation programs (Bashir, 2018).

Despite the potential benefits of these Islamic financial instruments, there remain significant challenges in aligning fiscal policy with Islamic economic principles, especially when it comes to financing large-scale infrastructure projects. One of the primary challenges lies in finding alternative funding mechanisms that do not rely on conventional debt structures or interest-bearing loans. Many Muslim-majority countries continue to face gaps in infrastructure, with limited access to adequate funding. Therefore, the role of Islamic fiscal policy in addressing these gaps is an area of growing interest.

This article aims to explore the impact of fiscal policy adjustments based on Islamic economics on infrastructure development in Muslim-majority countries. It seeks to understand how fiscal policies can be designed to reflect Islamic principles while addressing the infrastructure deficits faced by many of these nations. More specifically, the article will examine the role of Islamic financial instruments such as sukuk and zakat in facilitating infrastructure development, the challenges involved in their implementation, and the potential for these policies to drive sustainable and inclusive growth.

Through this examination, the article will offer insights into how fiscal policy, when guided by Islamic principles, can contribute to more equitable and sustainable infrastructure development. As Islamic finance continues to evolve and expand across global markets, it is critical to assess how these principles can be effectively translated into policy decisions that support infrastructure investment. Given the importance of infrastructure in achieving economic development and improving the standard of living, understanding the intersection of fiscal policy and Islamic economics is essential for creating policies that are both economically efficient and socially just.

LITERATURE REVIEW

Principles of Islamic Economics

Islamic economics is grounded in ethical and moral principles that are derived from the Qur'an and Hadith. Central to this framework are the concepts of justice (adl) and equity, which are integral to the distribution of wealth and resources (Chapra, 2016). Islamic economics rejects the notion of profit maximization at the expense of social welfare, instead advocating for economic activities that promote the common good. A cornerstone of Islamic economics is the prohibition of *riba* (interest), which is seen as exploitative and unjust. *Riba*, by encouraging the accumulation of wealth by a few at the expense of the many, is considered incompatible with the principles of social justice and economic equity (Iqbal & Mirakhor, 2011).

Moreover, Islamic economics emphasizes the equitable distribution of wealth and resources. It encourages wealth redistribution through various mechanisms, including *zakat*, *sadaqah* (voluntary charity), and inheritance laws, all of which aim to reduce wealth disparity and promote social welfare (Bashir, 2018). This focus on equity and justice is particularly relevant when designing fiscal policies for infrastructure development, as it ensures that public resources are allocated in ways that benefit society as a whole, rather than specific groups or elites.

The ethical foundation of Islamic economics also extends to the role of the state in economic governance. In an Islamic economic system, the state is responsible for ensuring fairness in the market, protecting the welfare of its citizens, and promoting social justice (Chapra, 2016). This implies that government spending, including public investments in infrastructure, should be directed toward projects that contribute to the public good, particularly in areas such as education, healthcare, and transportation.

Fiscal Policy and Infrastructure Development

Fiscal policy refers to government decisions regarding taxation, public spending, and the allocation of resources. In many countries, fiscal policy is the primary tool used to finance infrastructure projects, which are essential for economic development and poverty alleviation (World Bank, 2018). Infrastructure investments, particularly in areas like transportation, energy, and social services, are critical for facilitating economic growth and improving the standard of living for citizens.

In Islamic economics, fiscal policy is shaped by the principles of justice, equity, and social welfare. This means that government expenditure should prioritize public goods that benefit society as a whole, rather than enriching specific individuals or groups. Infrastructure, as a key public good, falls squarely within the domain of government spending in Islamic fiscal policy. However, financing large-scale infrastructure projects often requires significant capital,

which has historically been sourced from either public savings or private investment.

For Muslim-majority countries, the challenge lies in financing infrastructure development in a manner that aligns with Islamic principles. Conventional financing models that rely on interest-bearing loans are not permissible under Sharia law. Therefore, Islamic finance offers alternative mechanisms, such as sukuk, to fund infrastructure projects without violating the prohibition of *riba* (Hasan, 2013).

The Role of Sukuk in Infrastructure Financing

Sukuk, often referred to as Islamic bonds, have become a widely used instrument for financing infrastructure projects in Muslim-majority countries. Sukuk are structured to comply with Islamic principles by ensuring that the returns to investors are derived from profit-sharing arrangements rather than interest payments. These bonds are asset-backed, meaning that they represent ownership in a specific asset, such as a piece of infrastructure, rather than a debt obligation (Ariff, 2017).

The use of sukuk in financing infrastructure has been particularly prominent in countries like Malaysia and Saudi Arabia, which have developed robust markets for Islamic financial instruments. Malaysia, in particular, has been a leader in the global sukuk market, using these instruments to finance large-scale infrastructure projects such as highways, airports, and energy plants (Ariff, 2017). The advantage of sukuk is that they allow governments to access capital for infrastructure without resorting to interest-bearing debt, thus aligning with Islamic economic principles.

However, the use of sukuk is not without challenges. One of the primary issues is the complexity of structuring sukuk transactions, which require a clear asset backing and compliance with Islamic law. Additionally, there is a need for a well-developed regulatory framework and an established market for sukuk to ensure liquidity and attract investors (Hasan, 2013).

The Role of Zakat in Infrastructure Development

In addition to sukuk, zakat—an obligatory form of charity in Islam—can also be used as a tool for financing infrastructure development. Zakat is one of the five pillars of Islam and requires Muslims to donate a portion of their wealth (usually 2.5%) to support those in need. The distribution of zakat is generally intended to alleviate poverty, but it can also be directed toward funding social infrastructure projects, such as healthcare, education, and housing for the poor (Bashir, 2018).

The potential role of zakat in infrastructure development is particularly relevant in countries where poverty and inequality remain significant challenges.

By using zakat funds to finance social infrastructure, governments can ensure that the benefits of economic development reach marginalized populations. This aligns with the broader goals of Islamic fiscal policy, which seeks to reduce wealth disparity and promote social welfare (Bashir, 2018).

However, the use of zakat for infrastructure financing also faces challenges. The primary concern is the proper management and allocation of zakat funds. Zakat is typically distributed through religious institutions or specialized zakat committees, and there is often a lack of coordination between these bodies and government infrastructure projects. Additionally, the amount of zakat collected may not be sufficient to fund large-scale infrastructure projects, limiting its effectiveness as a primary source of funding (Bashir, 2018).

Challenges in Implementing Islamic Fiscal Policy for Infrastructure

Despite the promising potential of Islamic finance instruments, there are several challenges in implementing Islamic fiscal policy for infrastructure development. One of the main challenges is the lack of awareness and understanding of Islamic finance mechanisms among policymakers and financial institutions (Iqbal & Mirakhor, 2011). While sukuk has gained popularity in some countries, it is still a relatively new instrument, and many governments lack the necessary expertise to structure and issue these bonds.

Moreover, there is a lack of a unified regulatory framework for Islamic finance across different countries, which can hinder the development of a cohesive market for sukuk and other Islamic financial instruments. Inconsistent legal and regulatory frameworks can also create uncertainty for investors and limit the effectiveness of Islamic finance in funding infrastructure projects (Ariff, 2017).

Finally, there is the challenge of balancing the ethical and moral goals of Islamic economics with the practical realities of financing infrastructure. While Islamic fiscal policy emphasizes social justice and equity, it must also contend with the need for efficient resource allocation and the realities of global financial markets. Governments must navigate the complexities of structuring financial instruments that are both compliant with Sharia law and attractive to investors (Hasan, 2013).

METHOD

This study uses a qualitative approach to examine the impact of fiscal policy adjustments based on Islamic economics on infrastructure development in Muslim-majority countries. The primary focus is on analyzing how Islamic finance instruments like sukuk and zakat contribute to the funding and development of infrastructure, while aligning with Islamic principles such as justice, equity, and social responsibility.

Case studies of three countries—Malaysia, Saudi Arabia, and Indonesia—are used to explore how Islamic fiscal policies have been implemented in practice. These countries were selected due to their active use of Islamic financial instruments, such as sukuk (Islamic bonds) and zakat (charity), in funding infrastructure projects. Data is collected from a variety of secondary sources, including academic articles, government reports, and publications from international financial institutions like the World Bank and the Islamic Development Bank.

The analysis focuses on key aspects, such as the role of Islamic financial tools in infrastructure development, the challenges these countries face in integrating Islamic finance into their fiscal policies, and the effectiveness of these policies in promoting sustainable infrastructure projects. Through a comparative case study approach, this study aims to identify common trends and lessons learned from the experiences of these countries.

The research will be based on existing literature and official policy documents, providing an overview of how Islamic fiscal policies influence government spending and resource allocation for infrastructure development. The methodology aims to provide a deeper understanding of the relationship between Islamic economic principles and infrastructure financing, ultimately offering valuable insights into how these policies can support sustainable development in Muslim-majority countries.

This approach allows for an in-depth exploration of the practical challenges and opportunities involved in applying Islamic finance to infrastructure development, contributing to the broader understanding of fiscal policy in Islamic economic systems.

RESULT AND DISCUSSION

Role of Sukuk in Infrastructure Financing

Sukuk, as an alternative to conventional interest-bearing bonds, has emerged as a crucial tool for financing large-scale infrastructure projects in Muslim-majority countries. In Malaysia, sukuk has been used extensively to fund infrastructure development, including projects in transportation, energy, and urban planning. The government has successfully issued sukuk to finance projects such as highways, airports, and the construction of affordable housing. The advantage of sukuk lies in its ability to raise capital for infrastructure development without violating the prohibition of *riba* (interest) in Islamic law (Ariff, 2017). Sukuk is structured as an asset-backed instrument, with returns derived from the underlying asset's profits rather than interest, thus adhering to the principles of Islamic economics.

Saudi Arabia has also utilized sukuk to finance major infrastructure projects, especially in the context of Vision 2030, which aims to diversify the economy and

improve public infrastructure. The Kingdom has issued sukuk for projects such as energy plants, transportation systems, and urban development. Despite the growing use of sukuk, challenges remain, such as the complexity of sukuk structures and the need for a robust regulatory framework to ensure investor confidence and liquidity. Nevertheless, the success of sukuk in Malaysia and Saudi Arabia illustrates its potential as a viable financing tool for infrastructure in accordance with Islamic principles.

Zakat as a Mechanism for Social Infrastructure

In addition to sukuk, zakat has shown potential in addressing social infrastructure needs, such as healthcare, education, and housing for the poor. Zakat, which is a mandatory almsgiving in Islam, is intended to reduce wealth inequality and provide for those in need. While zakat is primarily aimed at poverty alleviation, there is a growing recognition of its potential to support social infrastructure projects in Muslim-majority countries.

In Indonesia, zakat has been directed towards funding social services, including educational programs for marginalized communities and affordable housing projects. However, the use of zakat for large-scale infrastructure development faces challenges, particularly in terms of management and coordination. Zakat collection is often decentralized and administered by religious institutions, making it difficult to channel these funds into large infrastructure projects in a streamlined and efficient manner (Bashir, 2018). While zakat plays a critical role in reducing poverty, its limited scope and the challenge of managing the funds effectively pose barriers to using it as a primary source for funding infrastructure projects.

Challenges in Implementing Islamic Fiscal Policies for Infrastructure Development

Despite the promising potential of Islamic fiscal policies, several challenges hinder their effective implementation. One of the main challenges is the lack of familiarity and experience with Islamic finance mechanisms in some countries. While Malaysia and Saudi Arabia have established frameworks for issuing sukuk, other Muslim-majority countries, such as Indonesia, face challenges in developing these financial instruments due to a lack of expertise, regulatory infrastructure, and market development.

Another challenge is the regulatory complexity associated with sukuk. Structuring sukuk requires a clear legal framework to ensure that the underlying assets comply with Sharia principles and that the returns are derived from profit-sharing rather than interest. This complexity can deter investors, particularly in countries where Islamic finance markets are less developed. Moreover, there is a need for a harmonized regulatory framework across countries to facilitate the

cross-border issuance of sukuk and enhance liquidity in the sukuk market (Hasan, 2013).

The administrative capacity to manage and allocate zakat funds also poses a challenge. Zakat is often administered by religious institutions or dedicated zakat committees, but there is a lack of coordination between these institutions and government bodies responsible for infrastructure development. This lack of coordination can lead to inefficiencies in the allocation of zakat funds and limit its impact on large-scale infrastructure projects.

Opportunities for Sustainable Infrastructure Development

Despite these challenges, the use of Islamic fiscal policies offers significant opportunities for promoting sustainable infrastructure development. The key advantage of Islamic finance instruments such as sukuk is that they provide an ethical, interest-free alternative to conventional debt financing. This aligns with the moral and ethical principles of Islamic economics, which emphasize fairness, justice, and social welfare.

Islamic finance can also promote greater inclusivity in infrastructure development. By directing zakat funds toward social infrastructure, Muslim-majority countries can ensure that the benefits of infrastructure development reach marginalized and underserved communities. Additionally, Islamic fiscal policies can contribute to long-term sustainability by prioritizing projects that align with social welfare and environmental sustainability, as opposed to short-term profit maximization.

The success of sukuk in Malaysia and Saudi Arabia offers valuable lessons for other Muslim-majority countries looking to integrate Islamic finance into their infrastructure development strategies. In particular, the ability to leverage sukuk for long-term, asset-backed projects can provide a stable source of funding for infrastructure, reducing reliance on external debt and interest-bearing loans. However, the challenges associated with regulatory frameworks, market development, and administrative capacity must be addressed to fully realize the potential of Islamic finance in infrastructure development.

CONCLUSION

This study has explored the impact of fiscal policy adjustments based on Islamic economics on infrastructure development in Muslim-majority countries, with a focus on the role of Islamic finance instruments such as sukuk and zakat. The findings suggest that Islamic fiscal policies offer valuable alternatives to conventional financing models, particularly in financing infrastructure projects in a manner consistent with the ethical and moral principles of Islam.

The case studies from Malaysia, Saudi Arabia, and Indonesia illustrate the potential of sukuk as a robust tool for financing large-scale infrastructure projects.

Sukuk allows governments to raise capital without resorting to interest-bearing loans, thereby adhering to the prohibition of *riba* (interest) in Islamic law. Malaysia, in particular, has been a leader in utilizing sukuk for infrastructure development, with successful projects in transportation, energy, and urban development. Saudi Arabia has also harnessed sukuk to support its Vision 2030 initiative, which aims to transform the country's infrastructure and diversify its economy.

Zakat, though primarily intended for poverty alleviation, has shown potential in supporting social infrastructure projects such as education, healthcare, and housing. However, challenges remain in utilizing zakat effectively for large-scale infrastructure financing due to issues with fund management and coordination between religious institutions and government agencies.

Despite the promising opportunities presented by Islamic finance, several challenges hinder its broader implementation. These include the complexity of sukuk structures, the lack of expertise and regulatory frameworks in some countries, and the difficulties in managing zakat funds efficiently. Overcoming these barriers requires strengthening the regulatory environment, enhancing institutional capacity, and promoting greater coordination between financial institutions and government bodies.

While there are significant challenges in implementing Islamic fiscal policies for infrastructure development, the potential benefits are substantial. By leveraging Islamic financial instruments, Muslim-majority countries can achieve more equitable, sustainable, and socially responsible infrastructure development. The findings of this study contribute to the growing body of knowledge on Islamic economics and provide valuable insights for policymakers looking to integrate Islamic finance into their infrastructure strategies.

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